ANNUAL REPORT

FISCAL YEAR 2006-2007

CAREER SERVICE REVIEW BOARD STATE OF UTAH



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CAREER SERVICE REVIEW BOARD OFFICE

CAREER SERVICE REVIEW BOARD STATE OF UTAH

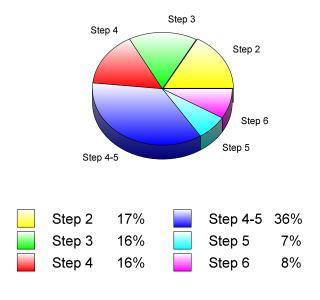
ANNUAL REPORT
FISCAL YEAR 2006-2007

LEVELS AT WHICH GRIEVANCE CASES WERE RESOLVED DURING FISCAL YEAR 2006-2007

| Levels of Resolution | GRIEVANCE CASES | No. of Employees |
|---------------------------------------|-----------------|------------------|
| | | |
| Step 2 Immediate Supervisor | 12 | 12 |
| Step 3 Agency/Division Director | 11 | 11 |
| Step 4 Department Head | 11 | 11 |
| Mediation Forum (Between Steps 4 & 5) | 25 | 25 |
| *Step 5 Evidentiary Hearing | 5 | 5 |
| Step 6 Appellate Review by Board | 6 | 6 |
| TOTALS: | 70 | 70 |

^{*}In addition to the five cases resolved at Step 5 during Fiscal Year 2006-2007, CSRB hearing officers held four additional hearings that are not reflected in this chart. These additional hearings are not reflected in this chart because the decisions were either issued after June 30, 2007, resolved at Step 6 or still on appeal to Step 6. These hearings however, are reflected in the material found at page 10.

LEVELS OF RESOLUTION BY PERCENT



NUMBER OF APPEALS FROM DISCIPLINARY PENALTIES AND LEVELS OF RESOLUTION DURING FISCAL YEAR 2006-2007

| LEVEL | Disciplinary* Penalties Resolved | |
|---------------------------------------|----------------------------------|--|
| Step 2 | 2 | |
| Step 3 | 4 | |
| Step 4 | 4 | |
| Mediation Forum (Between Steps 4 & 5) | 19 | |
| **Step 5 | 5 | |
| Step 6 | 6 | |
| TOTAL: | 40 | |



*Note: There are only four disciplinary actions designated by statute: written reprimand, suspension, demotion and dismissal (*Utah Code*, Section 67-19a-302(1)). No other issues qualify as disciplinary actions.

^{**} In addition, three of the four additional Step 5 evidentiary hearings held during Fiscal Year 2006-2007, were related to disciplinary matters. The Department's disciplinary decisions were upheld in all three of these additional hearings. Moreover, all but one of these Step 5 evidentiary hearings were appealed to Step 6 of the State's Grievance and Appeal Procedures.

RESOLUTION ON APPEALS FROM DISCIPLINARY ACTIONS DURING FISCAL YEAR 2006-2007

| LEVEL | Action | Number | Г | ETERMINATIO | N |
|------------------------|-------------|--------|----------|-------------|-----------|
| | | | AFFIRMED | MODIFIED | RESCINDED |
| | | | | | |
| Step 2 | Reprimand | 0 | 0 | 0 | 0 |
| • | Suspension | 2 | 1 | 1 | 0 |
| | Demotion | 0 | 0 | 0 | 0 |
| | Dismissal | 0 | 0 | 0 | 0 |
| Step 3 | Reprimand | 1 | 0 | 1 | 0 |
| Step 3 | Suspension | 3 | 3 | 0 | 0 |
| | Demotion | 0 | 0 | 0 | 0 |
| | Dismissal | 0 | 0 | Ö | 0 |
| Step 4 | Reprimand | 2 | 2 | 0 | 0 |
| этер т | Suspension | 1 | 1 | 0 | 0 |
| | Demotion | 0 | 0 | 0 | 0 |
| | Dismissal | 1 | 1 | Ö | 0 |
| Mediation/Jurisdiction | Reprimand | 2 | 2 | 0 | 0 |
| Forum | Suspension | 10 | 7 | 3 | 0 |
| 1 Orum | Demotion | 1 | 1 | 0 | 0 |
| | Dismissal | 6 | 5 | 1 | 0 |
| Step 5 | Reprimand | 0 | 0 | 0 | 0 |
| Step 5 | Suspension | 0 | 0 | 0 | 0 |
| | Demotion | 0 | 0 | 0 | 0 |
| | Dismissal | 5 | 5 | 0 | 0 |
| Step 6 | Reprimand | 0 | 0 | 0 | 0 |
| r · | Suspension | 1 | 1 | 0 | 0 |
| | Demotion | 0 | 0 | 0 | 0 |
| | Dismissal | 5 | 4 | 0 | 1 |
| TOTAL DISCIPLINA | RY APPEALS: | 40 = | 33 + | 6 + | 1 |

FREQUENCY DISTRIBUTION OF GRIEVANCE ISSUES DURING FISCAL YEAR 2006-2007

| Issues | Occurrences | Issues |
|-------------------------------|-------------|---------------|
| Dismissal | 17 | Recruitment |
| Suspension | 17 | Career Mobi |
| Salary: | 8 | Certification |
| ASI(1) | | Constructive |
| Overtime (1) Promotion (1) | | Corrective A |
| Promotion | 6 | Demotion . |
| Administrative Actions | 5 | Recruitment |
| Written Reprimand | 5 | Transfer |
| Working Conditions | | Written War |
| Hostil Work Environment | | |
| Job Duties | | |
| | | |

| Issues | Occurrences |
|------------------------|-------------|
| Recruitment | 2 |
| Career Mobility | 1 |
| Certification Testing | 1 |
| Constructive Discharge | 1 |
| Corrective Action | 1 |
| Demotion | 1 |
| Recruitment Testing | 1 |
| Transfer | 1 |
| Written Warning | 1 |

TOTAL ISSUES GRIEVED: 76

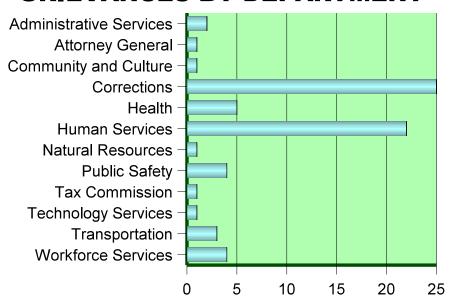
Note: There were 70 grievance cases resolved; however, many cases had multiple issues grieved. Thus, the overall number of grievance issues resolved (76) exceeds the total number of employees' cases (70) that were resolved.

GRIEVANCE CASES IDENTIFIED BY DEPARTMENTS AND LEVELS OF RESOLUTION DURING FISCAL YEAR 2006-2007

| ADMINISTRATIVE | ATTORNEY GENERAL | Community and |
|-------------------|------------------|----------------|
| <u>SERVICES</u> | | <u>Culture</u> |
| Step 2 - 0 | Step 2 - 0 | Step 2 - 1 |
| 3 - 0 | 3 - 0 | 3 - 0 |
| 4 - 0 | 4 - 0 | 4 - 0 |
| 4-5 - 1 | 4-5 - 1 | 4-5 - 0 |
| 5 - 0 | 5 - 0 | 5 - 0 |
| 6 - 1 | 6 - 0 | 6 - 0 |
| Corrections | Неастн | Human Services |
| CORRECTIONS | | HUMAN SERVICES |
| | | |
| Step 2 - 4 | Step 2 - 1 | Step 2 - 4 |
| 3 - 5 | 3 - 0 | 3 - 4 |
| 4 - 3 | 4 - 1 | 4 - 6 |
| 4-5 - 8 | 4-5 - 3 | 4-5 - 5 |
| 5 - 2 | 5 - 0 | 5 - 2 |
| 6 - 3 | 6 - 0 | 6 - 1 |
| | | |
| NATURAL RESOURCES | Public Safety | TAX COMMISSION |
| Step 2 - 0 | Step 2 - 0 | Step 2 - 0 |
| 3 - 0 | 3 - 2 | 3 - 0 |
| 4 - 1 | 4 - 0 | 4 - 0 |
| 4-5 - 0 | 4-5 - 1 | 4-5 - 1 |
| 5 - 0 | 5 - 0 | 5 - 0 |
| 6 - 0 | 6 - 1 | 6 - 0 |

| TECHNOLOGY SERVICES | TRANSPORTATION | Workforce Services |
|---------------------|-----------------------|-----------------------|
| Step 2 - 0 | Step 2 - 0 | |
| 3 - 0 | 3 - 0 | Step 2 - 2 |
| 4 - 0 | 4 - 0 | 3 - 0 |
| 4-5 - 1 | 4-5 - 3 | 4 - 0 |
| 5 - 0 | 5 - 0 | 4-5 - 1 |
| 6 - 0 | 6 - 0 | 5 - 1 |
| | | 6 - 0 |

GRIEVANCES BY DEPARTMENT



GRIEVANCE CASES PER LEVEL RESOLVED

DURING FISCAL YEAR 2006-2007

| STEP 2 Immediate Supervisor | Cases: 12 | Employees: 12 |
|---------------------------------|--|---------------------|
| Employees | <u>Issues</u> | <u>Department</u> |
| A.K. | Administrative Actions | Workforce Services |
| D.B. | Suspension | Health |
| G.L.T. | Promotion | Corrections |
| H.J. | Suspension | Human Services |
| H.J. | Hostile Work Environment | Corrections |
| J.R. | Working Conditions | Corrections |
| R.L.L. | Working Conditions | Community & Culture |
| S.F.A. | Salary/Pay Equity | Corrections |
| S.C. | Working Conditions Administrative Actions | Human Services |
| T.J. | Career Mobility | Human Services |
| T.R.J. | Working Conditions Transfer | Workforce Services |
| W.H. | Administrative Actions | Human Services |
| STEP 3 Division/Agency Director | PR CASES: 11 | EMPLOYEES: 11 |
| Employees | <u>Issues</u> | Department |
| A.C. | Suspension | Human Services |
| B.K. | Suspension | Human Services |
| B.R. | Recruitments | Corrections |

| C.D. | Certification Testing | Corrections |
|--------|---|----------------|
| H.D | Salary/Pay Equity | Corrections |
| N.J. | Salary/Pay Equity | Corrections |
| N.J.K. | Hostile Work Environment | Human Services |
| P.J. | Promotion Administrative Actions | Public Safety |
| S.S. | Suspension | Human Services |
| S.D. | Recruitment Promotion | Corrections |
| S.J. | Written Reprimand | Public Safety |

| STEP 4 DEPARTMENT HEAD | Cases: 11 | EMPLOYEES: 11 |
|------------------------|---|-------------------|
| Employees | <u>Issues</u> | <u>Department</u> |
| A.J. | Written Warning | Human Services |
| B.D.E. | Salary/ASI | Natural Resources |
| B.J.L. | Promotion | Corrections |
| C.M. | Written Reprimand | Human Services |
| D.K. | Salary/Pay Equity | Human Services |
| G.L. | Written Reprimand | Health |
| H.L. | Salary/Pay Equity | Human Services |
| N.R.K. | Promotion Salary Recruitment Testing | Corrections |
| P.J.R. | Corrective Action Suspension | Human Services |
| S.S. | Salary/Overtime | Corrections |

T.P.K. Dismissal Human Services

| MEDIATION/JURISDICTIONAL FORUM Between Steps 4 and 5 Cases: 25 Employees: 25 | | | |
|--|------------------------|-------------------------|--|
| Employees | <u>Issues</u> | <u>Department</u> | |
| A.W. | Suspension | Human Services | |
| B.A. | Promotion | Corrections | |
| B.S. | Dismissal | Health | |
| B.M. | Dismissal | Health | |
| C.C. | Constructive Discharge | Human Services | |
| E.R. | Suspension | Corrections | |
| F.C. | Suspension | Corrections | |
| G.E. | Written Reprimand | Administrative Services | |
| K.V. | Suspension | Corrections | |
| H.K.B. | Suspension | Human Services | |
| J.K.M. | Job Duties | Corrections | |
| L.G. | Administrative Actions | Technology Services | |
| N.J.B. | Suspension | Transportation | |
| O.D. | Dismissal | Public Safety | |
| O.J.A. | Demotion | Health | |
| O.D. | Dismissal | Workforce Services | |
| P.W. | Suspension | Human Services | |
| P.A. | Dismissal | Human Services | |
| R.B. | Suspension | Transportation | |
| R.S. | Written Reprimand | Tax Commission | |
| | | | |

| S.T.R. | Dismissal | Corrections |
|--------|------------|------------------|
| S.R.E. | Job Duties | Corrections |
| S.T. | Salary | Corrections |
| T.A. | Suspension | Attorney General |
| W.T.P. | Suspension | Transportation |

| STEP 5 EVIDENTIARY HEARING | CASES: 5 | EMPLOYEES: 5 |
|----------------------------|---------------|--------------------|
| Employees | <u>Issues</u> | Department |
| Lorin Blauer | Dismissal | Workforce Services |
| Ronald Law | Dismissal | Human Services |
| Patricia A. Magleby | Dismissal | Human Services |
| Hennie Mish | Dismissal | Corrections |
| Aaron Muir | Dismissal | Corrections |

Note: In addition to the five cases resolved at Step 5 during Fiscal Year 2006-2007, CSRB Hearing Officers held hearings in the following four cases. These cases were heard at Step 5, but not resolved during Fiscal Year 2006-2007, because the final decision was either issued after June 30, 2006, resolved at Step 6 or still on appeal to Step 6.

| Employee | <u>Issue</u> | Department | Decision Issued | Status |
|-------------------|--------------|----------------------------|------------------------|--------------------|
| Parwinder Bhatia | Suspension | Administrative Services | January 9, 2007 | Appealed to Step 6 |
| Margaret Brimhall | Salary | Corrections | June 13, 2007 | Appealed to Step 6 |
| Rosario Montano | Dismissal | Tax Commission | January 31, 2007 | Appealed to Step 6 |
| Wendall Thayne | Dismissal | Corrections | October 26, 2006 | Appealed to Step 6 |

| STEP 6 APPELLATE REVIEW/BOARD CASES: 6 EMPLOYEES: 6 | | | |
|---|--------------|----------------------------|--|
| Employee | <u>Issue</u> | Department/Division | |
| Parwinder Bhatia | Suspension | Administrative Services | |
| Dian Castagno | Dismissal | Human Services | |
| Stanley Fieeiki | Dismissal | Public Safety | |
| William Howard | Dismissal | Corrections | |

JURISDICTIONAL HEARINGS AND ADMINISTRATIVE REVIEWS OF THE FILE CONDUCTED DURING FISCAL YEAR 2006-2007

Corrections

Corrections

JURISDICTIONAL HEARINGS:

Dismissal

Dismissal

Vivian Kosan

Wendall Thayne

A jurisdictional hearing is a formal adjudication conducted according to the Utah Administrative Procedures Act. These hearings are held at the request of employees, agency management, or at the initiative of the CSRB administrator. Jurisdictional hearings address the four issues of: timeliness, direct harm, standing and eligibility to advance issues and remedies to the evidentiary/step 5 level, according to *Utah Code*, §67-19a-403(2)(b)(i)(Supp. 2000).

| EMPLOYEE/CASE No. | Issue | DEPARTMENT |
|-------------------|-------|------------|

None Held

ADMINISTRATIVE REVIEWS OF THE FILE:

An administrative review of the file is an informal adjudication under the Utah Administrative Procedures Act. The contents of the CSRB's case files are reviewed and a written legal decision is issued. The decision is based upon a consideration of all documents contained in the CSRB's file. These reviews are conducted according to *Utah Code*, §67-19a-403(2)(b)(ii).

| EMPLOYEE/DATE ISSUED | Issue | DEPARTMENT/CASE NUMBER |
|--|----------------|--------------------------------|
| Christine Christensen February 21, 2007 | Standing | Non-State Employee |
| Kimberly Boren Hyde January 11, 2007 | Timeliness | Human Services – J.H. 161 |
| Keane M. Janes October 18, 2006 | Subject Matter | Corrections – J.H. 159 |
| Gus Lewis February 13, 2007 | Timeliness | Technology Services – J.H. 162 |
| Julie Ann Olsen June 7, 2007 | Subject Matter | Health – J.H. 163 |
| Darryl Owens May 31, 2006 | Standing | Workforce Services – J.H. 155 |
| Spencer Robinson December 19, 2006 | Timeliness | Tax Commission – J.H. 160 |
| Randall E. Southwick October 18, 2006 | Subject Matter | Corrections – J.H. 158 |
| Tad P. Whitaker September 7, 2006 | Timeliness | Transportation – J.H. 157 |

JUDICIAL REVIEW BY THE COURTS CASES DECIDED DURING FISCAL YEAR 2006-2007

1. Brent N. Hughes, Grievant, v. Utah Department of Human Services, Agency. CSRB Case No. 8 CSRB 80

Designation in the Court of Appeals:

Utah Department of Human Services, Petitioner/Appellant, vs. Brent N. Hughes and Career Service Review Board, Respondents. Case No. 20050610-CA

Designation in the Utah Supreme Court:

Case No. 20050610-SC

Synopsis: Grievant appealed to the CSRB the Department's termination of his employment for a violation of the Hatch Act. The CSRB's hearing officer determined that Grievant had not violated the Hatch Act and the Board upheld the hearing officer's decision. The Department appealed to the Utah Court of Appeals. The Utah Court of Appeals, on its on volition, sent the case on certiorari to the Utah Supreme Court.

Decision: The Utah Supreme Court reversed the Career Service review Board's decision and held that, consistent with congressional intent, the federal hatch Act does not preempt state law. As a result, state agencies may voluntarily comply with the hatch Act and make independent determinations regarding perceived violations of the Act with respect to their employees. However, the Court did remand the case for further consideration regarding the sufficiency of Hughes's due process claim.

2. Vivian Kosan, Grievant v. Utah Department of Corrections, Agency CSRB Case No. 9 CSRB 85

Designation in the Court of Appeals:

Department of Corrections, Petitioner v. Career Service Review Board and Vivian Kosan, Appellate Case No. 20061091-CA

Synopsis: Grievant appealed to the CSRB her termination of employment by the Department of Corrections (DOC). The CSRB Hearing Officer upheld the DOC's decision to terminate Grievant's employment; however, the Board at Step 6 overturned the Hearing Officer's decision and ordered the DOC to return Grievant to a position equivalent to the one she held prior to her termination. The DOC appealed to the Utah Court of Appeals.

Decision: The parties reached a mediated Agreement at a conference with the Appellate mediation Office.

3. Darryl Owens v. Utah Department of Workforce Services Case No. J.H. 155 (2006)

Designation in Third Judicial District Court:

Darryl Owens, Plaintiff/Petitioner, vs. Tani Downing, Executive Director of the Utah Department of Workforce Services, Casey Erickson, and Robert W. Thompson as Administrator of the Career Service Review Board, Defendants/Respondents.

Civil No. 060911012

Synopsis: Grievant appealed his dismissal from employment with the Utah Department of Workforce Services to the CSRB. The CSRB denied jurisdiction based on the determination that Grievant was not a Career Service Employee nor had he ever attained Career Service Status since his Rehire. Grievant then appealed to the Third District Court. The Department then filed a Motion for Summary Judgment.

Decision: The Court reviewed the memorandum of law and uncontroverted supporting affidavits. Based on the evidence before the Court, it determined that there were no disputed issues of fact and the Department was entitled to judgment as a matter of law.

JUDICIAL REVIEW BY THE COURTS CASES PENDING DURING FISCAL YEAR 2006-2007

1. Lorin Blauer, Grievant and Appellant v. Utah Department of Workforce Services, Agency and Respondent.

CSRB Case No. 9 CSRB 83

Designation in the Court of Appeals:

Lorin Blauer, Petitioner vs. Utah Department of Workforce Services an agency of the State of Utah, and Utah Career Service Review Board, Respondents.

Case No. 20060702-CA

2. Lorin Blauer, Grievant V. Utah Department of Workforce Services, Agency Case No. 28 CSRB/H.O. 408

Designation in the Court of Appeals:

Lorin Blauer, Petitioner vs. Utah Department of Workforce Services, and Utah Career Service Review Board, Agencies and Respondents
Appellate Case No. 20061177-CA

3. Julie Ann Olson, Grievant v. Utah Department of Health, Agency Case No. J.H. 163 (20067

Designation in Third Judicial District Court:

Julie Ann Olson, Plaintiff/Petitioner, vs. Utah Department of Health, Defendant/Respondent. Civil No. 070910001

STATISTICAL SUMMARY OF ACTIVITIES FOR FISCAL YEAR 2006-2007

GENERAL:

| Grievance cases resolved in the CSRB forum: | 70 |
|--|----|
| Career service employees participating in the grievance process: | |
| Evidentiary/step 5 hearings conducted: | 9 |
| Evidentiary/step 5 hearings decisions issued: | 9 |
| Appellate/step 6 hearings conducted: | 5 |
| Appellate/step6 decisions issued: | 6 |
| Jurisdictional hearings conducted/decisions issued: | 0 |
| Administrative reviews of the file conducted/issued | |
| Cases resolved, mediated or otherwise settled following an appeal to Step 5: | 8 |
| CSRB BOARD CHAIRPERSON AND BOARD MEMBERS: | |
| Step 6 decisions issued: | |
| CSRB Administrator: | |
| Prehearing/status conferences conducted: | 30 |
| Prehearing.status conference summaries/orders issued: | 30 |
| Other orders issued: | |
| Conciliation conferences held: | 4 |
| Jurisdictional decisions issued: | |
| CSRB Hearing Officers/Presiding Officers: | |
| Step 5 hearing decisions issued | 5 |
| Prehearing conferences and motion conferences held: | 6 |
| Prehearing conference orders issued: | 6 |
| Orders Issued by CSRB Hearing Officers | |
| THE COURTS: | |
| CSRB decisions issued by the Utah Court of Appeals: | 1 |
| CSRB cases currently pending before the Utah Court of Appeals: | 2 |
| CSRB decisions issued by Utah District Courts | 0 |
| CSRB cases currently pending before the Utah District Courts | 1 |

ANNUAL GRIEVANCE CASES COMPARED FOR TEN YEAR PERIOD FISCAL YEARS 1997-1998 THROUGH 2006-2007

| FISCAL YEAR | Total Grievances | Jurisdictional Decisions | STEP 5 HEARINGS | Step 6 Hearings |
|-------------|---------------------|-----------------------------|--------------------|--------------------|
| | | | | |
| 97-98 | 126 | 5 | 14 | 2 |
| 98-99 | 122 | 2 | 5 | 1 |
| 99-00 | 103 | 3 | 5 | 1 |
| 00-01 | 116 | 6 | 10 | 1 |
| 01-02 | 78 | 5 | 2 | 1 |
| 02-03 | 91 | 9 | 15 | 6 |
| 03-04 | 129 | 12 | 9 | 7 |
| 04-05 | 122 | 15 | 7 | 7 |
| 05-06 | 83 | 6 | 10 | 2 |
| 06-07 | 70 | 9 | 5 | 6 |

TOTAL GRIEVANCES

1997-1998 THROUGH 2006-2007